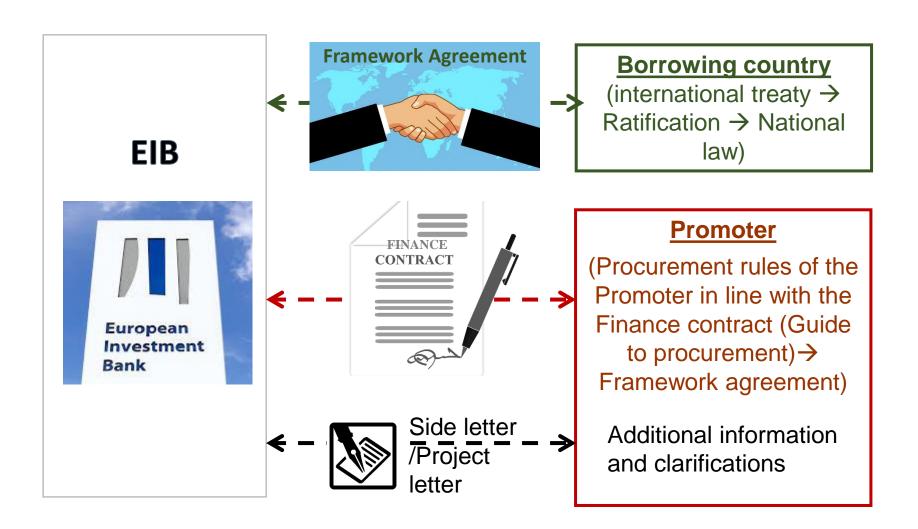


# **EIB: Legal Framework for Project Financing Outside the EU**





# **Legal Relationship within EIB Financed Projects**

Right to Audit / Complaints Tenderer / EIB Contractor Finance Tender Promoter/ Contract Document (procurement / Contract Borrower obligations)



# **EIB:** Guide to Procurement



# **EIB Guide to Procurement (GtP)**



#### **Table of Content**

- 1. General Aspects
- 2. Operations within the EU
- 3. Operations outside the EU
- 4. Consultancy Services financed by the Bank



# EIB's procurement model: a dual approach

#### **Inside EU**

National Law implementing EU Directives **Outside EU** 

GtP §3 principle based

Following the Treaty

principles (equal

treatment, nondiscrimination, mutual
recognition, proportionality
and transparency)

the Bank's funds are employed as rationally as possible in the interest of the Union.

Procure works, goods and services to implement a project in the economically most advantageous way.

No standard templates and tender documents like most of other MDB's have



# EIB'S AND PROMOTER'S RESPECTIVE RESPONSIBILITIES



The GtP is NOT a legal framework, and therefore the national legislation (aligned with the GtP where needed) is the framework governing procurement procedures.



The principles laid down in the GtP prevail over conflicting national provisions.



Promoters are fully responsible for all aspects of the procurement process.



The Bank's involvement is confined solely to verifying whether or not the conditions attached to its financing are met.



The Bank may advise or assist promoters, but is not a party to the resulting contracts.



### **Open Eligibility**

#### **UNIVERSAL ELIGIBILITY**

- Open to nationals of <u>all</u> countries, except:
  - Conflict of interest
  - Within EU: tenderers excluded in accordance with EU Law
  - Outside EU: EIB exclusions due to prohibited conduct and/or EU and UN Sanctions Lists
- Jointly co-financed with other MDB: open as much as possible, at least EU and beneficiary country.

# LOCAL CONTENT/PREFERENCE

- TFEU: No discrimination based on nationality!
- Except: 15% margin of preference (if duly justified, not automatic) for equipment/goods/supply contracts outside EU.
- NOT accepted: mandatory local component!

#### Hidden barriers to international competition:

- Mandatory local shareholdership of concessionaire.
- · Mandatory minimum share of local labour.
- Mandatory establishment of a local branch for participation.
- Application of national sanctions.
- Local company mandatory lead.
- Indirect financial incentives (through tariff regulations, grants, higher advance payments, etc.)
- Payments in local currency only...

Any barrier to participation?

procurementcom plaints@eib.org

# **Co-Financing**

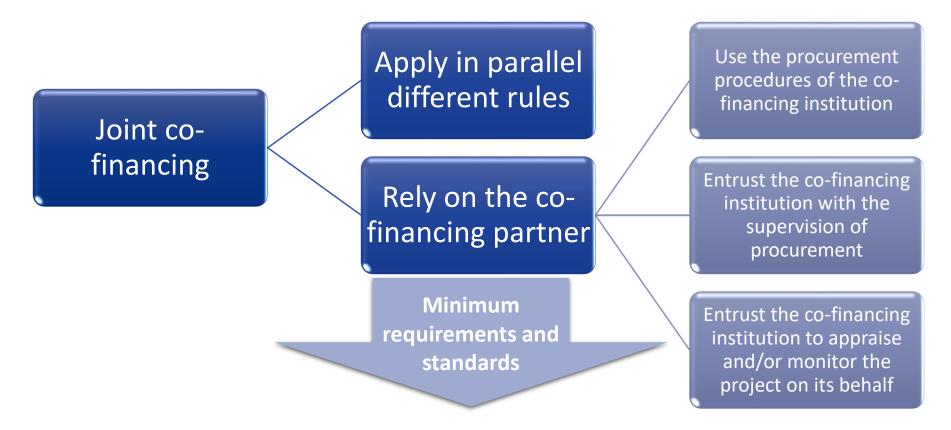
# Co-financier Works/ supplies/ services contract

Whose procurement policy applies?

#### **Parallel Financing** Co-financier EIB Works/ Works/ supplies/ supplies/ services services contract 1 contract 2 Co-financier's EIB procurement **Procurement** policy applies policy applies



# **Joint Co-financing Options**



- ▶ Eligibility open as much as possible (i.e. at least EU Member States and the beneficiary country).
- Adequate publicity to ensure wide international competition.
  - European Investment Bank

- Basic EU principles are respected:
  - Non discrimination of tenderers.
  - Fairness and transparency of the process.
  - Contract award to most economically advantageous offer.

#### **Procurement Procedures for Public Sector Operations**

# International procurement procedures (GtP, §3.3.2)

- Open procedure
- Restricted procedure (with prequalification)
- Other procedures subject to Bank's prior approval:
  - Competitive dialog
  - Competitive procedure with negotiation
  - Negotiated procedure

Ex-Ante

# National procurement procedures (GtP, §3.3.3)

- National competitive bidding
- Shopping and direct contracting
- Force account

Ex-Post



Nature of the Contract	Threshold in Euro
Works	5 million
Goods and Services except Consultancy	
services:	200,000
In General	400,000
Electricity, Gas, Water and Transport	600,000
Telecommunications	



## Consultancy Services Procured by Promoters (GtP, §4.)

Contract Amount in EUR	Type of procedure	
Above or equal to 200 000	Open or Restricted Procedure, with OJEU publication	
Below 200 000	Negotiated Procedure without Publication (3 to 7 candidates of at least 2 nationalities)	
Exception below 50 000	Negotiated Procedure without Publication (single candidate allowed)	

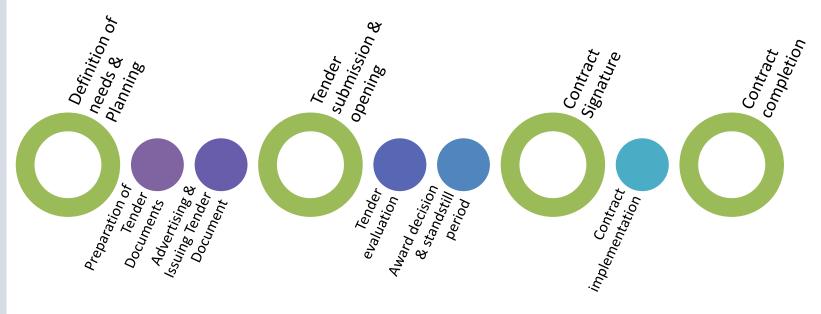
Any barrier to participation?
procurementcom plaints@eib.org



# **Open Procedure**

Preferred method for traditional works, supplies or services (e.g. road construction)

Typically Qualification could be verified ex-post (post-qualification) mainly for the tenderer(s) most likely to be awarded the contract!

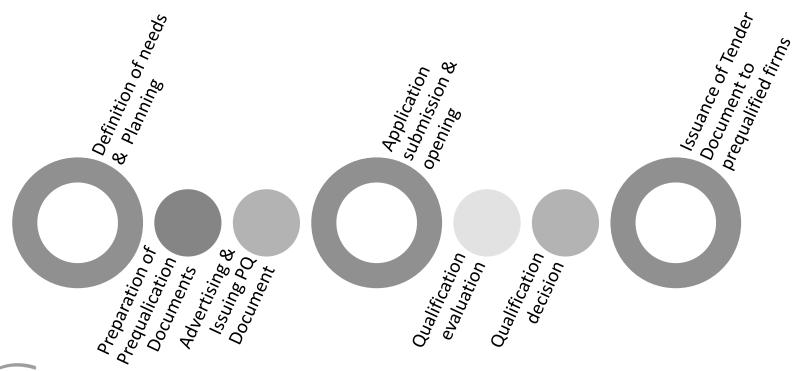




# **Restricted Procedure with Prequalification**

Preferred method for large / complex public contracts and for services contracts where large number of bids are expected

 Purpose: Since tender evaluation and preparation are complex and resource consuming; only those who are qualified are invited to tender → prequalification procedure





#### **Publication**

• When in full agreement, EIB publishes procurement notice in the Official Journal of the EU (OJEU), on behalf of promoter



Advanced search - TED Tenders Electronic Daily (europa.eu)

#### **NEW!**

Procurement notices will be published on the EIB website



All procurement

- At the same time promoter may publish same procurement notice in other local or international media (GtP, § 3.7.2)
- The procurement notice shall include the evaluation criteria



# Procurement Complaints (GtP,§1.8.1. and 1.8.2.)

Complaints against Promoter's action addressed to the Promoter: "The Bank requires that Promoters review, take the necessary actions and respond in a timely manner to complaints addressed to them related to the procurement process of an EIB-financed contract and originating from any person or entity having or having had an interest in obtaining the contract."



Body: "Moreover, the EIB generally requires that review procedures for remedies acceptable to the Bank are available to any person or entity having or having had an interest in obtaining the contract and (at risk of) being harmed by an alleged infringement from applicable procurement rules. In the case of public procurement, such review procedures are normally provided through the competent national remedy mechanisms."

of the public may refer a complaint to the EIB in respect of an instance of maladministration in the Bank's procurement due diligence. The Bank's Procurement Complaints Committee reviews the Bank's position relative to complaints arising from tendering of EIB-financed contracts for goods, works and consultant services in case a complaint against Bank's action has been received."



# Ukraine: EIB's Activity and Project Procurement Approach



# **EIB-financed projects in Ukraine**

#### More than **50 projects** focused on:



social and economic infrastructure



energy efficiency



climate action and innovation



transport and connectivity



SMEs development



#### Examples:

- Road corridors to the EU
- Beskyd Railway Tunnel
- Boryspil Airport Development
- Air Navigation Upgrade

#### Examples:

- Rivne-Kyiv High Voltage Line
- 750kV Zaporizhzhia -Kakhovska Line

#### **Examples:**

- Ukraine Urban Public Transport I & II
- Dnipropetrovsk Metro Completion
- Kyiv City Urban Electric Transport

#### **Examples:**

- Ukraine Public Buildings Energy Efficiency Program
- Ukraine Municipal Infrastructure Program
- Hydro Power Plants Rehabilitation
- Agri-infrastructure and biomass power generation

#### Examples:

Bank intermediated loans to SMEs and MidCaps and direct loans to corporates

#### **Memorandum of Intent**

signed in October, 2023









- Joining forces in helping the Government of Ukraine to meet the challenges of reconstruction
- Continuing to develop mutual reliance agreements: EIB already signed one with EBRD and other MDBs (not yet with the WB)
- Support in alignment of Prozorro with MDB's requirements

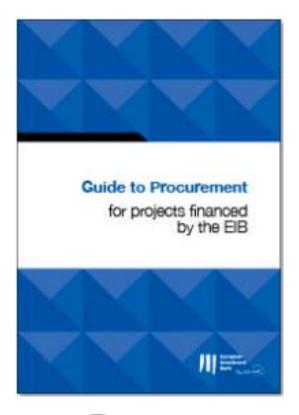


MDB's partnership to harmonise procurement approach in Ukraine for public sector investments



### EIB's Approach to Project Procurement in Ukraine

- EIB's procurement policy, Guide to Procurement (GtP)
  - o principle based
  - o gives sufficient flexibility for emergency procurement



#### GtP, §3.4.:

- Negotiated procedures with the list of candidates directly established by the promoter
- Direct contracting
- Force account

Only in justified circumstances and under the conditions as provided in the GtP!

#### Flexibility for contractors proposed:

- original administrative certificates from winning bidder,
- increased advance payments (still balanced),
- flexibility in delivery arrangements,
- use of e-procurement tools, etc.



